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1948

Minutes of  
IAC Meeting of  
Committee

AD HOC MEETING  
OF THE  
INTELLIGENCE ADVISORY COMMITTEE

PRESENT:

CIA : Rear Admiral R. H. Hillenkoetter (Chairman)  
STATE : Mr. W. Park Armstrong, Jr.  
ARMY : Lieut. General S. J. Chamberlin  
NAVY : Rear Admiral T. B. Inglis  
USAF : Major General C. P. Cabell (for Major General G. C. McDonald)  
SECRETARIAT : Lieutenant C. T. R. Adams  
 Captain J. E. Fitzpatrick

ALSO PRESENT :

25X1 CIA :   
STATE : Mr. G. C. Manson  
ARMY : Colonel Carter W. Clarke  
 Colonel Lionel C. McGarr  
 Colonel Harold G. Hayes  
NAVY : Rear Admiral E. E. Stone  
 Captain Carl F. Espe  
 Captain J. N. Wenger  
USAF : Colonel R. P. Klocko

An Ad Hoc meeting of the Intelligence Advisory Committee was held for the purpose of reaching agreement on the text of the proposed National Security Council Intelligence Directive establishing the United States Communication Intelligence Board (USCIB), at 1430, 13 May 1948, in Room 7255, New State Department Building, Washington, D. C. Members used the paper designated as USCIB: 4/12 as a guide for their deliberations.

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AD HOC ITEM: Proposed NSCID Establishing USCIB.

ADMIRAL HILLENKOETTER noted that all members had been supplied with copies of the paper, designated as USCIB: 4/12, which had been prepared by the Central Intelligence Agency (CIA). He asked for comments, adding that, for the most part, all members seemed to agree on the text of the proposed directive. He said that it might be quickest to go through the CIA's draft and check the few points of difference.

GENERAL CHAMBERLIN said he had only one point he desired to clarify. He invited attention to the last clause of the paragraph 1 submitted by the Air Force and the first clause of the paragraph 5 submitted by the Department of State. Turning to the alternate versions of paragraph 12 (appearing on page 5 of Enclosure (A) to USCIB: 4/12), he added that just one clause was different, though the matching parts of the alternate paragraphs had been rearranged, and said he would accept the CIA's version of paragraph 12 without further delay.

GENERAL CABELL said the Air Force would also accept the CIA's version of the paragraph.

ADMIRAL HILLENKOETTER invited attention to alternate paragraphs 1 and 5 of the draft.

GENERAL CABELL said that, while the Air Force considered that its suggested paragraph 1 was more desirable and appropriate for inclusion, he would defer to the majority of the Intelligence Advisory Committee (IAC).

ADMIRAL HILLENKOETTER expressed his belief that the Department of State, the Navy and the Air Force had agreed informally to accept the latter's paragraph 1.

MR. ARMSTRONG said he had no strong preference regarding the second part of paragraph 1 and the first part of paragraph 5 other than that one should be decided on.

GENERAL CHAMBERLIN said he would prefer to see both portions mentioned, out. He commented that as far as paragraph 1 was concerned, the prologue to the Directive covers both of the general ideas stated by the paragraph. He said he was unable to perceive the reasons for specifically emphasizing the responsibilities of the CIA alone; adding that the Army's responsibilities are at least equal to those of the CIA. He said he did not understand why it was necessary to state, in the NSCID, that USCIB would advise the Director of Central Intelligence (DCI) when, as a matter of fact, USCIB functions to advise any member department

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or agency. He repeated his belief that there seemed to be little reason for singling out the objections towards, and responsibilities of, one of the member agencies of the Board. He added that acceptance of the CIA's paragraph 1 without amendment would necessitate his repeating the process of getting clearance from his superiors.

ADMIRAL INGLIS moved that the members accept the paragraph 1 appearing on the left side of page 1 of the enclosure to USCIB: 4/12.

ADMIRAL HILLENKOETTER said he would agree provided the left hand version of paragraph 5 also be accepted. He added that NSCIDs are issued to the DCI and that by supporting the formal establishment of USCIB as proposed in USCIB: 4/12, the DCI was relinquishing, to the Board, a coordinating authority which was his by law. He added that the statements in the CIA's version of paragraph 1 are necessary for satisfaction of the Secretary of Defense.

GENERAL CHAMBERLIN replied that the necessary assurances were covered by the prologue to the NSCID.

ADMIRAL HILLENKOETTER commented that since such were the case, there could be little objection to restating the same assurances in paragraph 1.

GENERAL CHAMBERLIN suggested that the wording of the paragraph 1 submitted by the CIA actually would operate to restrict the activities of the DCI.

ADMIRAL HILLENKOETTER said he recognized that aspect of the paragraph and agreed that it should be included in the NSCID notwithstanding.

GENERAL CHAMBERLIN said that, as between the versions of paragraphs 1 and 5 he had cited, he would rather take the former although he could not perceive the need for its inclusion. He said he could not predict the reaction of his superiors to the alternate paragraph.

MR. ARMSTRONG asked which version of the NSCID had been cleared by General Chamberlin with his superiors, and the latter replied that the Navy version had been so approved with the exception of that portion of paragraph 5 which came later. GENERAL CHAMBERLIN added that he had no objection to the Air Force version of paragraph 5.

GENERAL CABELL commented that this paragraph was merely editorial.

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ADMIRAL INGLIS said the Navy would accept the decision of the majority on this matter. He asked how members would react to taking the Air Force's version of paragraph 1 and the Army's and Air Force's version of paragraph 5.

ADMIRAL HILLENKOETTER said he would accept that composition.

ADMIRAL INGLIS asked General Chamberlin whether he would have to re-process the resulting version of the NSCID with his superiors, and the latter repeated his failure to perceive the need for some of the statements in paragraph 1.

MEMBERS discussed the several combinations of the alternative paragraphs and ADMIRAL HILLENKOETTER again stated that, in accordance with the National Security Act of 1947, the DCI must exercise coordinating authority over some phases of the National COMINT effort, and that since this responsibility was being delegated to USCIB, there must be appropriate statements in the NSCID establishing USCIB to show that such responsibility is not being avoided by the DCI.

GENERAL CHAMBERLIN said that the prologue to the NSCID cited the National Security Act of 1947 and this seemed to him to suffice. He said that he would appreciate being informed as to what the DCI planned to do under the statements in the suggested paragraph 1.

ADMIRAL HILLENKOETTER said he would function under such a paragraph just as he has done in the past, adding that he just wanted to have saving clauses relating to his statutory responsibilities when he went before Congress. He disclaimed any intent to "change things around" and said he contemplated that things would go on as just as in the past.

ADMIRAL INGLIS asked whether the version of paragraph 5 appearing on the left side of page 2 of the enclosure to 4/12 was considered by ID to be much more objectionable than the version suggested by the latter.

GENERAL CHAMBERLIN replied that it was; adding that he objected to coordination of COMINT activities by the Director of Central Intelligence.

ADMIRAL HILLENKOETTER said he did not believe such coordination could be avoided, since the law requires it. He added that this aspect of the law was the reason for the CIA's request that the provisions of the law be brought into the proposed NSCID.

GENERAL CHAMBERLIN said he believed such coordination could be avoided by use of veto.

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ADMIRAL HILLENKOETTER said he doubted whether such action would be sufficient to accomplish such an end. He added that USCIB at present exists outside the sphere of the National Security Act of 1947; that Congress knows little or nothing about USCIB. He said that the National Security Act of 1947 must be written into the proposed NSCID in order to confer regularity upon the USCIB Organization and to permit the DCI to satisfy the requirements of the law. He commented that failure to include a reference to the law would put the DCI in a position to be criticized by Congress.

GENERAL CHAMBERLIN observed that he had already found himself in that position with respect to his Chief of Staff.

MR. ARMSTRONG asked GENERAL CHAMBERLIN whether he objected most to the first or second part of paragraph 5: The General replied "the first part."

GENERAL CHAMBERLIN said that all representatives on USCIB have responsibilities under the National Security Act of 1947.

MR. ARMSTRONG said it seemed to him that the first part of the paragraph was separable into two parts: 1) all policy and 2) consideration for the law.

GENERAL CHAMBERLIN said he didn't object to the first part, but he did object to "spot lighting" the responsibilities of the DCI. He expressed his conviction that other members of USCIB have comparable responsibilities.

ADMIRAL INGLIS suggested that the version of paragraph 1 which appeared on the right side of the second page of the enclosure to 4/12 be accepted and that the Air Force's version of paragraph 5 be accepted; with the proviso that dissenters from the last clause of the paragraph 1 would submit a memorandum of comment to the National Security Council.

ADMIRAL HILLENKOETTER concurred with this suggestion.

GENERAL CHAMBERLIN asked whether ADMIRAL HILLENKOETTER would agree to deleting the words "by statute" appearing at the end of the cited paragraph 1.

ADMIRAL HILLENKOETTER said he would agree to such deletion, and GENERAL CHAMBERLIN said he would also agree to this version of paragraph 1. ALL OTHERS CONCURRED.

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DECISION: After a short summary discussion, all present AGREED to accept a version of the draft NSCID which would be composed of all those sections of the draft which had not been shown in alternate form, plus:

- a) The Air Force's version of paragraph 1, as amended by deletion of the words "by statute."
- b) The D/I, Air Force's version of paragraph 5.
- c) The CIA's version of paragraph 12.

It was agreed further that the DCI would prepare the resulting draft NSCID; would submit it to the National Security Council for consideration, and would keep those present at the instant meeting informed of developments.

Item not on the Agenda - Thirty-first Meeting of USCIB, held on 13 May 1948.

Subject: Intelligence Advisory Committee - Ad Hoc.

Colonel Carter W. Clarke advised the Board that General Chamberlin had telephoned the request that Colonel Clarke convey the message that General Chamberlin's comments, concerning the role of the DCI, during the discussion of the proposed NSCID had been completely impersonal. Colonel Clarke was also asked by General Chamberlin to emphasize the latter's belief that the proposed charter should vest the coordinating function in USCIB rather than in an individual member agency.

The meeting adjourned at 1525.

*CT Adams*  
for C. T. R. ADAMS  
J. E. FITZPATRICK  
Ad Hoc Secretariat

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